आदेश की क्रम सं० और तारीख़ 1	ी आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहि
	BOARD OF REVENUE, BIHAR, PATNA. Revision (Land Ceiling Pre-emption) Case No. – 78/1978 Dist Darbhanga PRESENT: K.K. Pathak, I.A.S., Additional Member	
	Dhanpat Yadav - Petitioner/ Appellant Versus Ram Kripal Mistry & Others - Opposite party	
	Appearance: For the Appellant/Revisionist :Shri Ashok Kumar Mishra For the OP :Shri Dhananjay Kumar Singh	
	ORDER	
07.03.2017	This is a Pre-emption matter which has been	
	pending for long as the file had been misplaced in the office	
	of the Board of Revenue for which action has been taken	
	against the concerned bench clerk.	
	From the perusal of the record, it is clear that	
	the bench clerk who had clearly, with a mala fide intention,	
	played a role and a result of which, the records were lost. I	
	understand that a departmental proceeding had already been	
	initiated against him. I accordingly recommend to the	
\	Secretary, Board of Revenue for a major penalty against the	

Now coming to the case, the matter got

reinitiated when the Petitioner Sri Dhanpat Yadav filed a

said bench clerk.

्र आदेश और पदाधिकारी का हस्ताबार	आदेश पर की गई कार्रवाई के बारे में
2	टिप्पणी तारीख सहित 3
	अदेश और पदाधिकारी का हस्ताक्षर 2

copy of the judgement of the Hon'ble High Court passed in CWJC No. 10185/1998 wherein, vide order dated 23.09.1999, the Hon'ble High Court was pleased to set aside the order passed by the Additional Member, Board of Revenue and directed the Petitioner to file a substitution for a legal heirs of Sukan Mistri (the original Pre-emptor), as the Board had passed the order against the dead person. The Board then shall rehear the parties and decide the case fresh on merit.

Accordingly, the Petitioner Sri Dhanpat Yadav filed a substitution Petition on 02.05.2016 substituting the legal heirs of OP No. 1. Notices were issued to both the parties after the substitution, in place of Sri Sukan Mistri, of his three sons. They were substituted on 22.02.2017.

The case was finally heard in detail on 22.02.2017. On that date, the Learned Advocate of the Petitioner, who is the Purchaser, was heard. The Learned Advocate of the OP, who is the Pre-emptor, was also heard. Thus concluding the hearing, this order is being passed today.

The Learned Advocate of the Petitioner was present who wanted a short adjournment which was denied. This Court felt that the matter has been going on since 1978, therefore, no more adjournments need be given. However, liberty was given to the Petitioner to file his written note of arguments which he did on 03.03.2017.

I also heard the Learned Advocate of the OP who is the Pre-emptor. As per him, a sale deed involving the disputed Plot No. 1793, Khata No. 52 having an area of 7



आदेश की क्रम सं० और तारीख़ 1	अदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहिद 3
	katha 17 dhurs was executed on 02.03.1973 by the vendor in	
	favour of the Petitioner Sri Dhanpat Yadav.	
	Immediately, he filed a Pre-emption application	
	in Case No. 11/1973-74 claiming that he is an adjacent raiyat	
	who already held 2 katha 10 dhur in the same plot. The	
	Learned DCLR however, vide order dated 06.09.1976,	
	rejected his application holding that the Purchaser is also an	
	adjacent raiyat.	
	Aggrieved, the Pre-emptor went in appeal	
	before the Learned Additional Collector in Case No.	
	29/1976-77 who, vide order dated 21.12.1977, allowed his	
	appeal holding that the recent survey shows that Plot No.	
	1790, 1792 and 1781 are in the name of Ramawatar Yadav,	
	Nirsa Yadav, Jarohar Yadav and Rambadan Yadav but not in	
	the name of Dhanpat Yadav, who is the purchaser.	
	Continuing his arguments further, the Learned	
	Advocate of the Pre-emptor mentioned that the Petitioner,	
	aggrieved by the order of the Learned Additional Collector,	
	came before the Board of Revenue in Revision Case No.	
	78/1978, who allowed the Revision vide order dated	
	26.12.1978.	
	Thus further aggrieved, the Pre-emptor went to	
	the Hon'ble High Court in CWJC No. 2665/1979 wherein	
1	the Hon'ble High Court, vide order dated 11.05.1984, se	
10	aside the order passed by the Board of Revenue and	L
· V)	ACON 923."	

As per the Learned Advocate of the Pre-emptor, upon remand, again, vide order dated 09.12.1996, the Board

remanded the matter back to it.

आदेश की क्रम सं0 और तारीख 1	4 आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सकि 3
	of Revenue again allowed the Revision in favour of the Petitioner-Purchaser.	
	Aggrieved, the Pre-emptor again went to the	
	Hon'ble High Court in CWJC No. 10185/1998 wherein the	
	Hon'ble High Court, vide order dated 23.09.1999, again	
	remanded the matter back to the Board of Revenue as it was	
	found that the original Pre-emptor Sri Sukan Mistri had died	
	during the pendency of the Revision and the Board of	
	Revenue had passed an order without providing for legal	
	substitution of the Pre-emptor.	
3	Hence, the Board of Revenue must rehear the	
	matter after the purchaser files his substitution Petition. As	12
	per the Learned Advocate, this file was lost and hence no	
	order could be passed by the Board of Revenue. It was	
	reopened when the Petitioner Purchaser file a case in 2015.	
	As per the Learned Advocate of the Pre-emptor,	
4	he is the adjacent raiyat of the disputed plot whereas the Pre-	
	emptor Purchaser is not an adjacent raiyat of the disputed	
	plot. Moreover, the property of the Petitioners were earlier	

Ve/

sharer.

Concluding his arguments, the Learned Advocate of the Pre-emptor also mentioned that during this period, by an order of the Learned DCLR, the sale deed was also registered in favour of the original Pre-emptor Sri Sukan Mistri on 12.01.1993. The vendor was given notices to

joint property but the same has been partitioned and one of

the relatives of the Purchaser Sri Nirsa Yadav has already

given affidavit saying that the land has been partitioned.

Therefore, there is no question of the Purchaser being a Co-

आदेश की क्रम सं0 और तारीख़ 1	आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहित 3
	execute the deal in his favour, but when he refused, the sale	
	deed was executed through the process of the Court. Finally,	
	the Pre-emptor claims that he is in the possession of land.	
	Having heard the Learned Advocates of both	
	the sides and having pursued written note of arguments	
	submitted by the Petitioner and having gone through the	
	various material available (which was recreated with the	
	assistance of the parties in dispute), my own findings on the	
	matter are as under:-	
	(a) The Learned DCLR had held that the	
	Purchaser is also an adjacent raiyat and	
	hence disallowed the Pre-emption.	
	(b) Upon appeal, the Learned Additional	
	Collector, vide order dated 21.12.1977,	
	allowed the Pre-emption quoting that the	
	Purchaser is not an adjacent raiyat.	
•	(c) The Purchaser-Petitioner came in Revision	
	before the Board of Revenue who, vide	
	order dated 26.12.1978, allowed the	
	Revision holding that the Purchaser is a Co-	
	sharer of an adjacent plot 1790.	
	(d) Aggrieved, the Pre-emptor approached the	
	Hon'ble High Court in CWJC No.	
48	2665/1979 wherein the Hon'ble High Court,	
	vide order dated 11.05.1984, quashed the	
	order of the Member, Board of Revenue and	
b	the remanded the matter back.	

(e) Again, on remand, the Board of Revenue,

vide order dated 09.12.1996, held that the

अदेश की क्रम सं0 अदेश और पदाधिकारी का हस्ताक्षर कार्रवाई के बारे में विद्याणी तारीख़ सहित 1 3

- Revisionist is a Co-sharer and hence the claim of the Pre-emptor is neutralised.
- (f) Further aggrieved, the Pre-emptor again went to the Hon'ble High Court in CWJC No. 10185/1998, on technical grounds that the order passed by the Board of Revenue on 09.12.1996 was against the Pre-emptor who had died by then and no substitution was filed. The Hon'ble High Court, vide order dated 23.09.1999, quashed the second order of the Board of Revenue and remanded the matter back.
- (g) The Petitioner should have approached the Board of Revenue immediately after 1999 to file a Revision application. However, he filed a Revision application after 16 years in 2015. In his Revision application, he has not given any reason for this delay of 16 years. Except claiming that (as per Para 4 of the Revision application) he had no knowledge of the order passed by the Hon'ble High Court. Also, he did not receive any notices from the Board of Revenue.
- (h) Ostensibly, he is trying to pin the blame for non action for 16 years on the Board of Revenue which cannot be accepted.
- (i) Nor can this averment of the Petitioner be accepted that he was not aware the order



ब्रादेश की क्रम सं० और तारीख़ 1	7 आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख़ सहित 3
	passed by the Hon'ble High Court on	
	23.09.1999.	
ě	(j) Notwithstanding above, in the interest of	
	justice, the Board of Revenue took up the	
	matter for hearing and recreated the records	
	so lost. Therefore, this silence of 16 years	
	goes against the Petitioner.	
	(k) Now coming to the merits of the case, the	
	claim of the Petitioner is that he is a Co-	
	sharer of the property which is adjacent to	
	the disputed Plot No. 1793, hence he is an	
	adjacent raiyat.	
9	(1) Therefore, it is an admitted position that the	
	Petitioner is not an adjacent raiyat in his	
	individual capacity as the adjacent plot is not	
	owned by him but by his family and since	
	the adjacent plot is a joint family property,	
	therefore he is collectively the owner of the	
	adjacent plot 1790.	
	(m) At least, the above is the interpretation as	
	made out by the Hon'ble Member, Board of	
	Revenue vide his order dated 26.12.1978.	
	(n) The word 'Co-sharer' as used in Section	ı.
850	16(3) of Bihar Land Ceiling Act, 1961	,
1	provides that a raiyat has to be Co-sharer	ŀ
	The law meant that the raiyat should be the	
6	Co-sharer of the disputed plot and not the	
	Co-sharer of an adjoining plot. To	}

अनुसूची 14 - फारम संख्या 562 आदेश पर की गई आदेश और पदाधिकारी का हस्ताक्षर आदेश की क्रम सं0 कार्रवाई के बारे में और तारीख टिप्पणी तारीख सहित 3 1 elucidate, the relevant portion of Section 16(3) is reproduced below:-'When any transfer of land is made after the commencement of the Act to any person other than [a co-sharer] or [a raiyat of adjoining land], and [co-sharer of the transferor] or any raiyat holding land adjoining the land transferred, shall be entitled.....' From the above, the three phrases in parenthesis (emphasis mine) are 'a cosharer' and 'a raivat of an adjoining land' and 'co-sharer of the transferor' are important. Therefore, when we talk about 'a co-sharer', he has to be a co-sharer of the disputed plot (which belongs to the transferor or vendor) and not the co-sharer of the adjoining plot. On the other hand, when we talk about a raivat of adjoining land, he has to be owner of land sharing borders with the disputed land. (o) Section 16(3) does not envisage that any

word

interested Purchaser has to be a Co-sharer of

the adjoining plot. Attention is drawn to the

Transferor means the vendor. To defeat the

Pre-emption, the Purchaser has to be a Co-

sharer of the vendor (either of the disputed

plot or of any other plot), and not a Co-

'Co-sharer

sharer of an adjoining plot.

of

the

transferor'.

आदेश की क्रम सं० और तारीख़ 1	9 आदेश और पदाघिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहित 3
	(p) Therefore, any relief given to the prospective	
	purchaser on account of the fact that he is a	
	Co-sharer of the adjoining plot is not correct.	
	I am afraid that the order passed by the	
	Board of Revenue on 21.12.1977 and	
	09.12.1996 will not pass the muster of	
	definition of 'Co-sharer' as defined under	
	Section 16(3).	
	(q)It may be noted that the Learned DCLR	
	rejected the Pre-emption on the ground that	
	the adjacent plots which lie towards the	
	western boundary of the disputed plot	
	belong to the 'family' of the Purchaser Sri	
	Dhanpat Yadav. Hence, it was held that Sri	
	Dhanpat Yadav, by virtue of being a Co-	
	sharer of an adjacent plot, is also an adjacent	
4	raiyat. This, in my opinion, is stretching the	
	adjacency too far. An adjacent raiyat has to	2.
	be adjacent raiyat in very clear terms and not	
	under a joint family arrangement. If the	
	Purchaser claims to own the adjacent plot in	
	joint name, he should have purchase the	
	disputed plot also in the name of the joint	
	family including all other members, which	
	was not the case in the instant dispute.	
1	(r) Therefore, when the Purchaser purchased the	
1. 1	disputed land in his own name and not in the	
	joint name of his other family members, he	
1	70 Miles	î

आदेश की क्रम सं0 और तारीख़ 1	10 आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहित 3
2811036	cannot claim that he is Co-sharer of adjacent	
	plots.	
	Conclusion:-	
	From the aforementioned findings, it is clear	
	that the law as defined under Section 16(3) of Bihar Land	
	Ceiling Act, 1961 the Co-sharer has to be the Co-sharer of	
	the transferor. Sri Dhanpat Rai admittedly is not a Co-sharer	
	of the transferor.	
	He claims to be the Co-sharer of an adjacent	
	plot and hence he claims adjacency. This is not envisaged	
	under Section 16(3). As per Section 16(3), an adjacent raiyat	
	has to be the raiyat owning the adjoining plot of the vended	
	plot. This ownership has to be clear and the name of the	
	owner must appear in the Revenue records.	
	Even if I were to assume that the purchaser is	
•	still a joint family (to his advantage) and even if I were to	
	assume that the family of Dhanpat Rai lies adjacent to the	
	vended plot, then the Purchaser of the vended plot should be	
	the entire family and not just Dhanpat Rai. Since Dhanpat	
	Rai is the one who individually purchased the land in his	
	own name and not in the name of joint family, he cannot	
	claim to be an adjacent raiyat.	
	Therefore, the above conclusively proves that	2
	the Petitioner-Purchaser is neither a Co-sharer and nor an	
	P	1

adjacent raiyat within the meaning of Section 16(3) of Bihar Land Ceiling Act, 1961.

That be the case, I find that the Learned DCLR has erred in holding that the Purchaser is also an adjacent

मादेश की क्रम सं0 और तारीख़ 1	11 आदेश और पदाधिकारी का हस्ताक्षर 2	आदेश पर की गई कार्रवाई के बारे में टिप्पणी तारीख सहित 3
	raiyat. Therefore, I, accordingly, set aside the same and uphold the order passed by the Learned Additional Collector on 21.12.1977.	
	Revision dismissed.	
	Dictated & Corrected K.K.Pathak Additional Member Board of Revenue, Bihar. Dictated & Corrected (K.K.Pathak) Additional Member Board of Revenue, Bihar.	
2		